

## Message Text

LIMITED OFFICIAL USE

PAGE 01 KINSHA 00729 271509Z

ACTION AF-08

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-04 H-01

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 ORM-02 DHA-02 /070 W

-----280205Z 068455 /66

R 271431Z JAN 77

FM AMEMBASSY KINSHASA

TO SECSTATE WASHDC 1453

INFO AMEMBASSY LUSAKA

AMEMBASSY LISBON

AMCONSUL CAPETOWN

AMEMBASSY PRETORIA

LIMITED OFFICIAL USE KINSHASA 0729

CAPETOWN FOR EMBASSY

E.O. 11652: N/A

TAGS: PFOR, CG, AO

SUBJECT: ZAIRIAN VIEWS OF ZAIRIAN-ANGOLAN MIXED COMMISSION

REF: KINSHASA 0728

1. SUMMARY: ACCORDING TO PRESIDENCY COUNSELOR BUKASSA, THE DECEMBER 1976 ZAIRIAN-ANGOLAN MIXED COMMISSION MEETINGS BOGGED DOWN WHEN THE ANGOLANS DEMANDED FULL RECOGNITION, ALTHOUGH ZAIRE'S JANUARY 6, 1977 RECOGNITION OF THE PRA HAD NOT YET ELICITED ANY OFFICIAL RESPONSE FROM THE LUANDA REGIME. THE DECEMBER MEETING WAS NOTEWORTHY FOR EACH SIDE'S RECITATIONS OF BORDER INCIDENTS COMMITTED BY THE OTHER. IN VIEW OF THE DIVERGENCE BETWEEN ANGOLAN AND ZAIRIAN VIEWPOINTS, THE ANGOLANS REQUESTED SUSPENSION OF THE ZAMC PENDING REFERRAL OF THE PROBLEMS BEFORE THE ZAMC TO NETO AND MOBUTU. END SUMMARY.

2. DURING JANUARY 17 MEETING, PRESIDENCY COUNSELOR BUKASSA, WHO IS LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 KINSHA 00729 271509Z

CHARGED WITH RESPONSIBILITY FOR ANGOLAN AND REFUGEE AFFAIRS, PROVIDED EMBOFFS WITH FOLLOWING BACKGROUND INFORMATION ON DECEMBER'S MEETING OF THE ZAIRIAN-ANGOLAN MIXED COMMISSION (ZAMC): IN DOING SO BUKASSA AT TIMES READ FROM THE REPORT OF THE PROCEEDINGS PREPARED FOR PRESIDENT MOBUTU. FOLLOWING ACCOUNT IS BASED ON EARLIER MEMCON WHICH WE NOW PROVIDE FOR ADDRESSEE'S INFORMATION. IT SHOULD BE KEPT IN MIND THAT DEVELOPMENTS MAY HAVE OCCURRED IN THE INTERVENING

WEEKS TO FURTHER THE STATE OF PLAY.

3. THE ZAMC'S MOST RECENT MEETINGS, DECEMBER 22-23, 1976, CONVENED IN BRAZZAVILLE SINCE THE ANGOLANS, WHOSE TURN IT WAS TO HOST THE EVENT, REFUSED TO INVITE THE ZAIRIAN SIDE TO LUANDA. AT THE DECEMBER SESSION ANGOLA REITERATED ITS DEMAND FOR FULL RECOGNITION AS A PRECONDITION TO FURTHER DISCUSSIONS ON OUTSTANDING ISSUES. ZAIRE RESPONDED THAT THE DISCUSSIONS WERE PART OF THE NORMALIZATION PROCESS INITIATED BY MOBUTU AND NETO AND THE IMPORTANCE OF THE TALKS AROSE FROM THE POLITICAL WILL OF BOTH LEADERS TO COME TO AN UNDERSTANDING.

4. THE ANGOLANS ON THEIR FIRST DAY CONCENTRATED ON REITERATING A LONG LIST OF INCURSIONS INTO THEIR TERRITORY COMING FROM ZAIRE; ZAIRE'S DELEGATION RESPONDED IN KIND BY LISTING NUMEROUS SEPARATE INCIDENTS. THESE VARIED WIDELY FROM MINING OF ROADS TO ATTACKS ON ZAIRIAN VILLAGES WHERE ZAIRIANS WERE KILLED AND INCLUDED SOME ACTIONS BY KATANGAN GENDARMES. BUKASSA SPECIFICALLY MENTIONED AN ATTACK ON A ZAIRIAN VILLAGE IN WHICH THE MPLA LEFT A MESSAGE ON A CADAVER STATING THAT THE RAID WAS TO TEST THE STRENGTH OF ZAIRE. ALSO, ACCORDING TO BUKASSA, ANGOLAN AIRPLANES HAVE BEEN OVERFLYING ZAIRIAN AIRSPACE, PRESUMABLY MAINTAINING SURVEILLANCE. IN AN ASIDE, BUKASSA MENTIONED THAT THE ANGOLAN ATTACKS LED THE ZAIRIAN ARMY IN BAS ZAIRE REGION TO MOBILIZE AT ONE TIME, ALTHOUGH BUKASSA POINTED OUT THERE WAS NO WAY FOR ZAIRE TO PATROL THE LONG MUTUAL BORDER.

5. THE REFUGEE PROBLEM IS ONE OF THE FOUR MAIN QUESTIONS (OTHERS ARE SECURITY, TRANSPORT ROUTES, ETC.) DISCUSSED IN THE ZAMC, THUS LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 KINSHA 00729 271509Z

FAR TO LITTLE AVAIL. THE ANGOLANS APPARENTLY DO NOT ATTACH A HIGH PRIORITY TO THE REFUGEE SITUATION IN ZAIRE, AS THEY STATED IN THE ZAMC THEIR FIRST REFUGEE PROGRAM WOULD INVOLVE ANGOLANS LOCATED IN PORTUGAL. BUKASSA OPINED THAT THE LUANDA REGIME WAS IN NO HURRY TO SPEED THE RETURN OF A POPULATION LIKELY TO BE UNSYMPATHETIC TO THE PRA GOVERNMENT.

6. IN VIEW OF THE DIVERGENCE IN ATTITUDES BETWEEN THE TWO SIDES, THE ANGOLANS REQUESTED SUSPENSION OF THE ZAMC UNTIL THE PROBLEMS COULD BE REFERRED TO THE TWO CHIEFS OF STATE. AS BOTH SIDES HAD AGREED NOT TO PUBLICIZE THE SUSPENSION, THE ZAIRIANS WERE DISPLEASED TO RECEIVE REPORTS TWO DAYS LATER, EMANATING FROM LUANDA, THAT ZAIRIAN RECALCITRANCE HAD HALTED DISCUSSIONS.

7. SINCE ZAIRE'S JANUARY 6 RECOGNITION OF THE PRA, THE GOZ HAD RECEIVED NO WORD FROM THE LUANDA REGIME. BUKASSA WAS UNABLE TO SAY WHETHER THERE HAD BEEN ANY DECREASES IN ANGOLAN INCURSION ACROSS ZAIRE'S BORDER SINCE THAT DATE. AFTER EMBOFFS MENTIONED THAT RADIO REPORTS FROM LUANDA INDICATED THAT THE PRA CLAIMED NOT TO HAVE RE-

CEIVED ANY OFFICIAL COMMUNICATION FROM ZAIRE CONCERNING RECOGNITION, BUKASSA ADMITTED IT WAS CONCEIVABLE THE OFFICIAL COMMUNICATIONS COULD BE STUCK IN THE BUREAUCRACY. HE ADDED THAT IF SUCH WERE THE CASE, HE COULD TRY AND BREAK OUT THE REQUIRED PAPERS FROM THE DEPARTMENT OF FOREIGN AFFAIRS.

CUTLER

LIMITED OFFICIAL USE

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** GOVERNMENT REACTIONS, INTERGOVERNMENTAL COOPERATION  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 27-Jan-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977KINSHA00729  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770030-0686  
**Format:** TEL  
**From:** KINSHASA  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19770113/aaaaalhq.tel  
**Line Count:** 122  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** b8c738d0-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION AF  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** 77 KINSHASA 728  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 23-Nov-2004 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3487560  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** ZAIRIAN VIEWS OF ZAIRIAN-ANGOLAN MIXED COMMISSION  
**TAGS:** PFOR, CG, AO  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/b8c738d0-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009